

Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 ACDA-10 AF-04 ARA-10 EA-13 EUR-10

NEA-06 PM-03 L-02 DODE-00 CIAE-00 INR-10 NSAE-00

RSC-01 SPC-01 AEC-05 SAI-01 NSC-10 NSCE-00 PRS-01

DRC-01 /106 W

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R 252334Z OCT 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 503

INFO AMEMBASSY OTTAWA

AMEMBASSY MEXICO CITY

AMEMBASSY TOKYO

AMEMBASSY STOCKHOLM

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY LONDON

USMISSION NATO

USMISSION GENEVA

C O N F I D E N T I A L USUN 4209

LIMDIS

DISTO

E.O. 11652: GDS

TAGS: PARM, CA, UNGA

SUBJ: CANADIAN DRAFT COMPREHENSIVE TEST BAN (CTB)

RESOLUTION

1. SUMMARY. ON OCTOBER 24, CANADIAN DELOFF (ROWE) SHOWED US, BUT WOULD NOT LEAVE WITH US, DRAFT CTB RESOLUTION WHICH CANADIANS HAVE BEEN WORKING ON WITH JAPANESE, SWEDES, AUSTRALIANS AND NEW ZEALANDERS. (WE EARLIER RECEIVED THE DRAFT ON CONFIDENTIAL BASIS FROM AUSTRALIAN MISOFF WHO ASKED THAT WE NOT LET OTHERS KNOW THAT WE HAVE IT, CONFIDENTIAL

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TEXT SENT SEPTTEL NOTAL). ROWE SAID THAT CANADA HOPED

NUCLEAR POWERS WOULD BE ABLE TO SUPPORT THE RES; HOWEVER, HE COULD NOT SAY WHETHER THE CO-AUTHORS WOULD WANT TO TRY TO WORK OUT MODIFICATIONS OF THE DRAFT IF THIS WERE NECESSARY TO OBTAIN US SUPPORT. US DELOFF (NEIDLE) DISCUSSED ON PERSONAL AND INFORMAL BASIS CERTAIN ASPECTS OF THE CURRENT DRAFT WHICH THE USG MIGHT FIND DIFFICULT TO SUPPORT, BUT HE MADE CLEAR THAT TEXT WOULD, OF COURSE, BE SUBJECT TO CAREFUL STUDY WITHIN USG WHEN IT WAS LATER PRESENTED TO US OFFICIALLY BY THE CANADIAN DEL. ROWE DOES NOT KNOW THAT WE HAVE A COPY OF THE TEXT. END SUMMARY.

2. CANADIAN DELOFF (ROWE) CALLED ON US DELOFF (NEIDLE) ON OCTOBER 24 TO SHOW US LATEST VERSION OF DRAFT CTB RESOLUTION WHICH CANADIANS HAVE BEEN COORDINATING WITH JAPAN, SWEDE, AUSTRALIA AND NEW ZEALAND. (WITHOUT CANADIAN KNOWLEDGE, AUSTRALIAN MISOFF MOTT, PROTECT, GAVE US DEL COPY OF TEXT EARLIER THIS WEEK, AS HE HAD PREVIOUSLY PROMISED TO DO.) ROWE SOUGHT US DELOFF'S PERSONAL, PRELIMINARY REACTIONS TO THE DRAFT, AND INDICATED HE WOULD BE ABLE TO FURNISH TEXT ON AN OFFICIAL BASIS ONLY AFTER FURTHER CONSULTATIONS WITH CO-DRAFTERS.

3. ROWE STATED THAT JAPANESE AND SWEDISH GOVTS, AS WELL AS GOC, WERE SATISFIED WITH THE CURRENT CANADIAN DRAFT; NEW ZEALAND STILL BELIEVED THE TEXT SHOULD BE STRONGER; AND AUSTRALIA, THOUGH NOT FULLY ON BOARD, WAS CONSIDERABLY CLOSER THAN NEW ZEALAND. ROWE WAS UNCERTAIN WHETHER IT WOULD ULTIMATELY BE POSSIBLE TO ACCOMMODATE THE MORE EXTREME VIEWS OF CANADA'S COMMONWEALTH PARTNERS, ESPECIALLY NEW ZEALAND, ON SUCH QUESTIONS AS ATMOSPHERIC TESTING IN THE PACIFIC REGION. (IN EARLIER CONVERSATION WITH US DELOFF, MOTT ALSO EXPRESSED DOUBTS WHETHER AUSTRALIA AND NEW ZEALAND WOULD FIND THE DRAFT RESOLUTION STRONG ENOUGH.) ROWE INDICATED THAT THE MEXICANS WERE GIVEN THE OPPORTUNITY, BUT HAD NOT COMMENTED ON A PREVIOUS VERSION OF THE DRAFT AND APPARENTLY WERE INTENDING TO PURSUE A CTB RESOLUTION INDEPENDENTLY OF THE CANADIAN GROUP. (A UK DELOFF TOLD US HE WAS PRESENT IN THE UN LOUNGE WHEN AMB GARCIA ROBLES (MEXICO) CONVEYED TO AMB BARTON (CANADA) MEXICO'S UNWILLINGNESS TO FALL IN LINE WITH THE CANADIAN APPROACH.)
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4. US DELOFF STATED THAT WHEN WE RECEIVE THE DRAFT ON AN OFFICIAL BASIS, USG WILL, OF COURSE, STUDY IT CAREFULLY. IN THE MEANTIME, IT WOULD BE OF CONSIDERABLE INTEREST TO KNOW WHETHER CANADA CONSIDERED IT DESIRABLE TO HAVE A RESOLUTION WHICH THE US, THE UK, AND THE USSR COULD SUPPORT. A RESOLUTION WHICH THE NUCLEAR POWERS COULD NOT SUPPORT WOULD NOT SEEM TO HAVE MUCH PRACTICAL IMPORT FOR SERIOUS WORK ON THE

TEST BAN ISSUE. US DELOFF SAID THAT WE WOULD, OF COURSE, PREFER TO BE ABLE TO SUPPORT A MODERATE CTB RESOLUTION. RE THE CANADIAN DRAFT, HE POINTED OUT THAT THERE WERE AT LEAST SEVERAL SECTIONS WHICH COULD BE TROUBLESOME FOR US:

(A) PREAMBULAR PARA 8. THERE COULD BE CONSIDERABLE DIFFICULTY IN SUPPORTING A RESOLUTION WHICH COULD BE INTERPRETED TO MEAN THAT THE US WAS NOT FULFILLING ITS COMMITMENTS TO SEEK AT CTB.

(B) OPERATIVE PARA 4. IT WOULD NOT BE DESIRABLE TO ASSIGN SPECIAL RESPONSIBILITY TO INDIVIDUAL STATES FOR MAKING PROGRESS OR, BY IMPLICATION, FOR FAILING TO MAKE PROGRESS TOWARD A CTB. IT MIGHT ALSO BE UNREALISTIC TO ASSERT THAT THERE WAS A RESPONSIBILITY TO BEGIN NEGOTIATIONS "IMMEDIATELY". AFTER ALL, DIFFERENCES ON SUCH FUNDAMENTAL QUESTIONS AS VERIFICATION STILL BLOCK AN AGREEMENT. IT WOULD NOT FACILITATE PROGRESS TO PRETEND THAT, DESPITE THESE IMPORTANT DIFFERENCES, CONCRETE AND PRODUCTIVE NEGOTIATIONS COULD START "IMMEDIATELY".

5. ACCORDING TO ROWE, THE CANADIAN DEL WOULD LIKE TO SEE NUCLEAR POWERS SUPPORT THE RESOLUTION. HOWEVER, GIVEN THE FIRM POSITIONS
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